

Southern Planning Committee

Agenda

Date: Wednesday, 28th October, 2020
Time: 10.00 am
Venue: Virtual Meeting

How to watch the Meeting.

For anyone wishing to view the meeting live, please click in the link below:

[Click here to View the Meeting](#)

Or dial in via telephone on 141 020 3321 5200 and enter Conference ID: 724 038 741# when prompted.

Members of the public are requested to check the Council's website the week the Southern Planning Committee meeting is due to take place as Officers produce updates for some or all of the applications prior to the commencement of the meeting and after the agenda has been published.

The agenda is divided into 2 parts. Part 1 is taken in the presence of the public and press. Part 2 items will be considered in the absence of the public and press for the reasons indicated on the agenda and at the top of each report.

It should be noted that Part 1 items of Cheshire East Council decision meetings are audio recorded and the recordings are uploaded to the Council's website.

PART 1 – MATTERS TO BE CONSIDERED WITH THE PUBLIC AND PRESS PRESENT

1. Apologies for Absence

To receive apologies for absence.

Please contact Helen Davies on 01270 685705

E-Mail: helen.davies@cheshireeast.gov.uk with any apologies or requests for further information
Speakingatplanning@cheshireeast.gov.uk to arrange to speak at the meeting

2. **Declarations of Interest/Pre Determination**

To provide an opportunity for Members and Officers to declare any disclosable pecuniary and non-pecuniary interests and for Members to declare if they have pre-determined any item on the agenda.

3. **Minutes of Previous Meeting** (Pages 3 - 8)

To approve the minutes of the meeting held on 30 September 2020.

4. **Public Speaking**

A total period of 5 minutes is allocated for each of the planning applications for the following:

- Ward Councillors who are not members of the Planning Committee
- The relevant Town/Parish Council

A total period of 3 minutes is allocated for each of the planning applications for the following:

- Members who are not members of the planning committee and are not the Ward Member
- Objectors
- Supporters
- Applicants

5. **20/2317N Replacement of Beechmere Extra Care Facility building comprising 132 apartments with associated landscaping and reuse of existing car parking and site accesses.** (Pages 9 - 20)

To consider the above application.

6. **20/1872N The construction of 25 dwellings; provision of associated access, drainage and hard and soft landscaping; and other associated works.** (Pages 21 - 38)

To consider the above application.

7. **20/1554N Removal of condition 3 and Variation of condition 4 on approval 19/1532N for Change of Use from welfare facilities for members to domestic for maintenance/security staff family** (Pages 39 - 40)

To consider the above application.

THERE ARE NO PART 2 ITEMS

Membership: Councillors S Akers Smith (Vice-Chairman), M Benson, J Bratherton, P Butterill, S Davies, K Flavell, A Gage, D Marren, D Murphy, J Rhodes, L Smith and J Wray (Chairman)

CHESHIRE EAST COUNCIL

Minutes of a meeting of the **Southern Planning Committee**
held on Wednesday, 30th September, 2020 Virtually

PRESENT

Councillor J Wray (Chairman)
Councillor S Akers Smith (Vice-Chairman)

Councillors M Benson, J Bratherton, P Butterill, S Davies, K Flavell, A Gage,
D Marren, D Murphy, J Rhodes and L Smith

Also Present

Mr. Daniel Evans- Principal Planning Officer
Mr. Paul Hurdus- Highways Development Management
Mr. James Thomas- Solicitor
Mr. Mark Vyse- Enforcement Officer
Miss Helen Davies- Democratic Services Officer

20 APOLOGIES FOR ABSENCE

RESOLVED-

There were no apologies for absence received from the Committee.

21 DECLARATIONS OF INTEREST/PRE DETERMINATION

RESOLVED-

In the interests of Openness and Transparency, Councillors David Marren and Laura Smith both declared an interest in item number 20/0604N.

Councillors Marren and Smith had made comments objecting to an earlier application to the site (19/1923N) but as this was a new application they came to the meeting with an open mind and had not pre-determined the matter.

22 MINUTES OF PREVIOUS MEETING

RESOLVED-

That the minutes of the virtual meeting held on 5 August 2020 be approved as a correct and accurate record and signed by the Chairman.

23 PUBLIC SPEAKING

RESOLVED-

That the public speaking procedure be noted.

- 24 **19/0819N BASFORD OLD CREAMERY, NEWCASTLE ROAD, CHORLTON, CW2 5NQ- AMENDMENTS TO SITE LAYOUT AND BUILDING DESIGNS COVERED UNDER APPROVALS 15/4224N AND 16/1987N. PROPOSALS INCLUDE PROVISION OF NEW OFFICE SPACE AND SUB-DIVISION WITHIN APPROVED INDUSTRIAL UNITS AND CREATION OF ADDITIONAL B1,B2 AND B8 FLOOR SPACE TO AREA FORMALLY USED AS EXTERNAL WORK AREA.**

Consideration was given to the above application.

(Councillor Janet Clowes, the Ward Councillor, and Councillor who called in the application and Parish Councillor John Cornell, from Weston and Basford Parish Council attended the virtual meeting and spoke in respect of the application).

RESOLVED-

That for the reasons set out in the report and in the verbal update to the Committee, the application be approved subject to the following conditions:

- 1) The development hereby approved shall be carried out in total accordance with the approved plans numbered (list of plan numbers).
- 2) The materials to be used shall be in strict accordance with those specified in the application unless different materials are first agreed in writing with the Local Planning Authority. Development shall be carried out in accordance with the approved details.
- 3) The double-sided acoustic screen erected on the northern and north eastern boundary of the site as identified on plan reference PL116 Rev A shall be completed within 1 month of the date of this permission and retained thereafter, unless any variation is agreed in writing by the LPA.
- 4) The hours of operation including deliveries, of the development hereby permitted, shall be as set out below.
Monday-Friday 08:00 to 18:00 hours
Saturday 09:00 to 14:00 hours
Sunday and Public Holidays Nil
- 5) Prior to its installation details of any external lighting shall be submitted to and approved in writing by the Local Planning Authority. Development shall be carried out in accordance with the approved details.
- 6) No concrete panel or steel cutting operations or associated activities shall take place outside any of the buildings.

- 7) The development hereby approved shall be carried out in accordance with the details within the submitted Dust Management Plan insofar as they relate to the access roads and yard areas, the wheel wash on the access road used by the batching plant and the provision of an operational water bowser.
- 8) All vehicles leaving the site, using the access road adjacent to the eastern boundary of the site, shall use the wheel wash prior to departing the site onto Newcastle Road.
- 9) Within 6 months of the date of this permission, Electric Vehicle Infrastructure to the following specification shall be provided:
5% of the parking shall be fitted with electric vehicle charging point suitable for a minimum Mode 2 charging, with cabling provided for a further 5% (to enable the easy installation of further units.) The infrastructure shall be maintained and operational.
- 10) Within 2 months of the date of this permission, details of secure, covered cycle parking for 3 cycles shall be submitted to and approved in writing by the LPA. The approved cycle parking shall be provided within 3 months of the date of approval of the details, the cycle parking shall be provided and retained thereafter unless any variation is agreed in writing by the LPA.
- 11) A scheme of shower and locker facilities for each unit to be submitted for approval within 1 month and implemented within 3 months.

Standard PROW informative to be imposed

In the event of any changes being needed to the wording of the Committee's decision (such as to delete, vary or add conditions/informatives/planning obligations or reasons for approval/refusal) prior to the decision being issued, the Head of Planning has delegated authority to do so in consultation with the Chairman of the Southern Planning Committee, provided that the changes do not exceed the substantive nature of the Committee's decision.

25 20/0604N ELEPHANT & CASTLE INN, 289, NEWCASTLE ROAD, SHAVINGTON, CW2 5DZ- VARIATION OF CONDITION 2 & 24 OF EXISTING PERMISSION 17/2483N; AFFORDABLE HOUSING DEVELOPMENT COMPRISING 45 NO. DWELLINGS & ANCILLARY WORKS

Consideration was given to the above application.

(Councillor Janet Clowes, the Adjacent Ward Councillor, and as requested by Main Road and Dig Lane Residents and Wynbunbury Parish Council; Parish Councillor Gordon McIntyre, from Shavington Parish Council; Simon Boone, speaking on behalf of the Shavington Traffic Regulation Order (TRO) Group; Bill Fulster, the representative for the Applicant; and Bill Bookers, SCP Highway Consultant for the applicant attended the virtual meeting and spoke in respect of the application).

RESOLVED-

That for the reasons set out in the report and in the verbal update to the Committee, the application be approved subject to the following conditions:

Approve subject to a Deed of Variation S106 / Unilateral Undertaking to link to the original permission 17/2483N and the following conditions:

- 1) Commencement of development (3 years from date of original permission)
- 2) Development in accordance with approved plans on 17/2483N except as varied by this permission
- 3) Materials as application 17/2483N
- 4) Surfacing materials as approved 18/3014D
- 5) 100% affordable housing as 19/2671D
- 6) Removal of permitted development rights for extensions classes A-E and means of enclosure/ boundary treatments forward of building line
- 7) Nesting bird survey to be submitted
- 8) Provision of features for breeding birds as approved under 18/3014D
- 9) Compliance with Flood Risk Assessment (FRA) (ref: ES/16365/FRA Prepared by SCP) dated August 2016
- 10) Implementation of landscaping
- 11) LEAP (min 5 pieces of equipment) children's play area /POS in accordance with details as approved under 18/3014D
- 12) Contamination - Phase II investigation to be submitted prior to operational commencement
- 13) Contamination - Importation of soil
- 14) Remediation of unexpected contamination
- 15) All Arboriculture works in accordance with Tree Care Consultancy Arboricultural Implication Assessment (Ref AIA1-CSE-SW) dated 11th May 2016
- 16) Boundary treatments (inc 1.8m high close boarded to rear gardens adj in accordance with Noise Report recommendations) as approved under 18/3014D
- 17) Levels, existing and proposed as approved under 18/3014D
- 18) Noise mitigation scheme compliance with recommendations of report
- 19) Details of construction and highways management plan, inc on site parking for contractors/storage during development as approved under 18/3014D
- 20) Electric vehicle charging points to be provided for dwellings as approved under 18/3014D
- 21) Residents Travel Information Pack
- 22) Cycle storage details as approved under 18/3014D

- 23) Bin Storage details as approved under 18/3014D
- 24) No dwelling shall be occupied until the works to the highway along Main Road identified on Plans SCP/13269/SK30 Rev A and SCP/13289/ATR08 have been completed in accordance with the approved details
- 25) Drainage strategy detailing on and off site drainage work to be submitted and implemented as approved
- 26) Detailed calculations to support the chosen method of surface water drainage to be submitted and implemented as approved
- 27) Compliance with bat as application 17/2483N
- 28) Updated badger survey as approved under 18/3014D
- 29) Submission and implementation of a scheme for the future management and maintenance of all communal open space be submitted and implemented as approved
- 30) Bungalow/single storey accommodation - priority of occupation for over 55's/ persons reliant upon wheelchair
- 31) Garden sheds provided as approved under 18/3014D

In order to give proper effect to the Board's/Committee's intentions and without changing the substance of the decision, authority is delegated to the Head of Development Management in consultation with the Chair (or in his absence the Vice Chair) of Southern Planning Committee, to correct any technical slip or omission in the wording of the resolution, between approval of the minutes and issue of the decision notice.

Should this application be the subject of an appeal, authority is approved to enter into a S106 Agreement to provide a Deed of Variation to link this proposal to the original permission under 17/2483N

The meeting commenced at 10.00 am and concluded at 2.37 pm

Councillor J Wray (Chairman)

This page is intentionally left blank

Application No: 20/2317N

Location: Beechmere, ROLLS AVENUE, CREWE

Proposal: Replacement of Beechmere Extra Care Facility building comprising 132 apartments with associated landscaping and reuse of existing car parking and site accesses.

Applicant: Advantage (Cheshire) Limited

Expiry Date: 07-Sep-2020

SUMMARY RECOMMENDATION:

The proposals relate to the development of an 'extra care complex' consisting of 132, two-bedroom apartments and a wide range of resident facilities. The proposed development is a replacement of the previous extra care complex which occupied this site since 2009 and which was destroyed by a fire last year.

The site lies within the Crewe Settlement Boundary where plan policies advise that new development is acceptable in principle subject to compliance with all other relevant development plan policies. The application site is located in a sustainable urban location with reasonably good access to services and facilities.

The development would bring positive benefits in importantly meeting an identified need for extra-care accommodation within the Crewe area through the replacement of the previous complex which occupied this site.

The replacement complex represents a good design solution and is of appropriate scale and design that will not have a detrimental impact on neighbouring amenity, highway safety or flood risk, the proposal, subject to conditions, would not have an adverse impact upon trees, ecology and contaminated land.

The proposals are therefore considered to be a sustainable form of development in accordance with the Development Plan and national planning policy.

Section 38(6) of the Planning and Compulsory Purchase Act 2004 requires planning applications to be determined in accordance with the Development plan unless material considerations indicate otherwise. The proposed development, subject to conditions, is deemed to be in general compliance with the Development Plan and it is therefore recommended that planning permission be granted.

Recommendation

APPROVE subject to conditions

DESCRIPTION OF SITE AND CONTEXT

The application site relates to that of a former care home complex which was destroyed by fire last year. Residents of the care home have been temporarily rehoused while proposals were prepared to rebuild the facilities which are essential in providing high quality accommodation for the care and support of older people.

This extra care facility is provided under a Private Finance Initiative (PFI) contract with Cheshire East Council.

The site lies within a residential area. It has two road frontages with Rolls Avenue to the south and Railton Avenue to the north. The current vehicular access is off Rolls Avenue and pedestrian access is available off both Rolls Avenue and Railton Avenue.

The adjacent properties mainly comprise of two storeys, semi-detached houses dating from the 1950's with more recently constructed properties of Royce Close adjoining the western site boundary. A small shop is located on the opposite side of Rolls Avenue.

The site has a significant fall of about 4m drop from the Railton Avenue frontage to the north, down towards the south-west corner on Rolls Avenue.

DETAILS OF PROPOSAL

The application proposes the development of a replacement extra care complex (Use Class C2) comprising of 132, two-bedroom apartments. The proposals include a wide range of resident facilities including "village hall", restaurant, gym, library, lounges and shared gardens.

The proposed development will be constructed on the existing slab of the original extra care buildings approved in November 2006 (P06/1122N) which was destroyed by fire in August 2019. Whilst the previous complex incorporated structural timber walls the new building is proposed to have a robust, masonry construction which will offer improved fire protection for the structure.

The scale and mass of the replacement care home is closely comparable to that of the original buildings which occupied the site. The development will utilise the existing car park and site access arrangements along with the existing underground services.

The replacement buildings follow the former floor plan that forms an 'H' plan layout, with two three storey wings along the street frontages of Railton Avenue to the north and Rolls Avenue to the south. A 4-storey atrium is located at the centre of the development will connect these two wings as well as accommodating the main entrance will form the hub of the scheme with a series of activity areas including fitness suite, library, lounge, village hall and hobby/craft room.

The on site parking court is contained by the 'H' plan on the eastern side of the site and the equivalent space on the western side of the central link will accommodate a communal garden/amenity area. A visitor parking area will be provided in front of the main entrance.

RELEVANT HISTORY

P96/0399 - Outline Application for demolition of part Leighton Centre and erection of residential development – Approved 27-Jun-1996

P05/0006 - Outline Application for Extra Care Village for Older People Comprising of 129 Self Contained Accommodation Units and Car Parking and Lounge and Dining Rooms, Health, Welfare, Recreational, Care And Administration Facilities - Approved 08-Mar-2005

P06/1122 - Extra Care Village including 132 Self-Contained Supported Dwellings plus Lounge, Dining, Health Welfare, Recreational Care and Administration Facilities and Car Parking - Approved 28-Nov-2006

P07/0480 - Relocation of Substation on Extra Care Village - Approved 24-May-2007

P08/0640 - Amendment to P06/1122 Including Relocation of Kitchen Chimney Flue – Approved 03-Nov-2008

P08/0943- Amendment to Approved Application P06/1122 to Include Addition of Two Lift Over-Runs – Approved 01-Oct-2008

16/0791N - Certificate of proposed lawful development/use of existing extra care under the jurisdiction of Advantage. The existing shop is too large for purpose and is proposed to be split into a smaller shop and scooter store (all internal works not requiring planning permission). Opaque is proposed to be installed to the windows - these works require permitted development confirmation - Positive Certificate issued 22-Mar-2016

16/1088N - Demolition of existing store and provision of New Build Scooter Store in grounds of existing extra care facility. 21-Apr-2016

POLICIES

Cheshire East Local Plan Strategy

MP1 Presumption in favour of sustainable development

PG1 Overall Development Strategy

PG2 Settlement Hierarchy

PG7 Spatial Distribution of Development

SD1 Sustainable Development in Cheshire East

SD2 Sustainable Development Principles

SE1 Design

SE2 Efficient use of land

SE 3 Biodiversity and Geodiversity

SE 4 The Landscape

SE 5 Trees, Hedgerows and Woodland

SE 6 Green Infrastructure
SE 13 Flood Risk and Water Management
CO 1 Sustainable Travel and Transport
CO 4 Travel Plans and Transport Assessments
SC 1 Leisure and Recreation
SC 3 Health and Well Being
SC 4 Residential Mix
SC 5 Affordable Homes
IN 1 Infrastructure

Crewe and Nantwich Local Plan

NE.5 (Nature Conservation and Habitats)
NE.9 (Protected Species)
NE.20 (Flood Prevention)
BE.1 (Amenity)
BE.3 (Access and Parking)
BE.4 (Drainage, Utilities and Resources)
RT.3 (Provision of Recreational Open Space and Children's Playspace in New Housing Developments)
TRAN.3 (Pedestrians)
TRAN.5 (Cycling)

Other Material Considerations

The National Planning Policy Framework establishes a presumption in favour of sustainable development.

National Planning Practice Guidance (NPPG)

CONSULTATIONS

United Utilities: No objections subject to conditions relating to foul and surface water drainage.

Flood Risk: No objection

Environmental Protection: No objections subject to conditions relating to: Electrical Vehicle Infrastructure, contaminated land, provision of Ultra Low Emission Boilers and details of external lighting.

Highways: No objection subject to a condition requiring approval of a Construction Management Plan (CMP)

Housing: No objection

Public Rights of Way: No objection

Cheshire Fire Service: No objection. Future consideration will be given to details of Building Regulations submission for the development.

VIEWS OF THE PARISH / TOWN COUNCIL

Crewe Town Council: Comments as follows;

- *Crewe Town Council welcomes the proposal and looks forward to the early completion of the project. In view of the tragic past history we welcome the proposed incorporation of a sprinkler system in the re-build and that it will be of traditional masonry construction. We would like assurance that all possible fire prevention measures have been incorporated, including closing off the roof voids, and that any lessons learned from the fire investigation will be applied.*
- *Charging points for electric vehicles should be provided.*

OTHER REPRESENTATIONS

4 representations have been received in support of the development;

- Area needs their neighbours back; after the fire affected so many lives and destroyed their homes they deserve to have it back. Also the local community will benefit from going back to normal.
- Eager to see Beechmere rebuilt and for residents to move back in to a safer building

OFFICER APPRAISAL

Principle of development

The site lies within the Crewe settlement boundary and an established residential area located approximately a mile from the centre of Crewe. The development therefore occupies a sustainable urban location and the principle of residential development is acceptable, subject to adherence with all other relevant local plan policies.

Housing

The Council's Housing Officer has advised that there is an identified need for extra-care accommodation within the Crewe area, and the replacement of the scheme will go some way to address the current shortfall in accommodation.

The proposed "Extra Care Housing" is accommodation designed with the needs of frailer, older people in mind. In addition, a wide range of facilities are provided within the complex to meet the varying needs of residents, and importantly the availability of domestic support and personal care will be provided by on-site staff.

The application confirms that 73% of the proposed apartments (132 units) within the replacement complex will be provided as affordable units, including shared ownership (21 units) and rented accommodation (75 units). This significantly exceeds the requirements of CELPS Policy SC5 which requires that 30% of units within residential development to be affordable. The applicant has also confirmed that tenant occupancy will be for over 60's only as was the case for the original complex.

Furthermore, the development would importantly offer more choice for residential accommodation for the elderly in the area. The Government's formally adopted National Planning Practice Guidance (NPPG) states under Housing and Economic Development Needs Assessments paragraph 21:

'Housing for older people, advises as follows:

"The need to provide housing for older people is critical given the projected increase in the number of households aged 65 and over accounts for over half of the new households (Department for Communities and Local Government Household Projections 2013). The age profile of the population can be drawn from Census data. Projection of population and households by age group should also be used. Plan makers will need to consider the size, location and quality of dwellings needed in the future for older people in order to allow them to live independently and safely in their own home for as long as possible, or to move to more suitable accommodation if they so wish"

The majority of older people who are looking to move home in later life are downsizing from a larger family home. Hence the need to deliver a range of choice in terms of type and tenure that will enable them to make such a move. The proposed development will contribute to the provision of such a choice and therefore falls within the spectrum of accommodation cited in the NPPG and will meet a need for specialised accommodation for older people which weights in favour of the proposal.

Siting and design

The importance of securing high quality design is specified within the NPPF and paragraph 124 states that:

'The creation of high quality buildings and places is fundamental to what the planning and development process should achieve. Good design is a key aspect of sustainable development, creates better places in which to live and work and helps make development acceptable to communities. Being clear about design expectations, and how these will be tested, is essential for achieving this'

This objective is supported by Policy SE1 of the CELPS, which sets out the design criteria for new development and states that development proposals should make a positive contribution to their surroundings.

The Design Officer recognises the need for the replacement of the original complex on the site and the proposals are therefore essentially an updating of the previous scheme. However it is considered that the re-working and updating of the scheme is well-handled and the re-use of the existing slab and other elements such as the boundary fencing are not only economically sensible but have sustainable benefits as well.

The replacement building occupies the same footprint of the former complex and forms an 'H' building plan with two, three-storey long wings alongside the street frontages on Railton Avenue to the north and Rolls Avenue to the south. These are set back from the road frontages and thereby ensure the scheme respects the existing building lines of the adjacent roadside properties.

The scale and massing of the development closely follows that of the previous scheme which recently occupied the site. The massing of the building is reduced through the longer wings incorporating a varied roof line and hipped, gable ends.

Amended plans have secured recessed window details, with vertical brick bonds which add interest and depth to the elevations of the building. The elevations of building incorporate clean lines and a marked verticality as a result of the changes in materials and the portrait glazing. Although the specification of facing materials will be controlled through a condition, the proposed overall palette (brick, render, grey tile, PPC aluminium) is acceptable.

Furthermore, the proposed relief to the elevations along with the variations in the materials helps to create depth and articulation. In particular the projecting four-storey central section (Atrium) signposts the entrance to the development, and provides the building a satisfactory street presence as well as acting as a focal point from the southern approach to the site from Frank Webb Avenue.

In addition, the design and appearance of bin storage facilities have been enhanced. Amended details propose that the structures are faced with blackened hardwood timber cladding with a planted wildflower roof on top. The use of these materials softens the look and feel of these elements within the car park and enhances the landscape and biodiversity provision in the courtyard space.

In summary, it is considered that the overall approach for the replacement care home complex and represents a good design solution that is of satisfactory character and appearance in this location and in keeping with the surrounding street scene. It meets the Council's aspirations for this site and subject to the use of appropriate materials, which can be secured by condition. The development complies with Policies SE1, SD1 and SD2 in relation to the design of the development.

Amenity

Saved Policy BE.1 of the Crewe and Nantwich Local Plan requires consideration to be given to the occupiers of both neighbouring properties and the future occupants of the site with regard to impact on privacy, loss of light, visual intrusion and pollution.

As a general indication, and whilst each case should be judged on its own merits, the Council's Backland Development SPD states that in the case of flats a separation distance of 30m should be achieved between principal elevations with windows to first floor habitable rooms. In addition the SPD also sets out that separation distances dwellings should be 21m metres between principal elevations and 13.5 metres should be allowed between a principal elevations with window a blank elevation.

The proposed buildings will be sited approximately 23m away from the opposing neighbours on Railton Avenue to the north and between 23- 38m with the facing properties on the opposite side of Rolls Avenue. Whilst the proposal does not fully meet current separation standards, it is however sited on the same footprint as the previous complex and closely comparable to the scale of the former development on this site.

The proposals have also been amended to include hipped gables at the eastern and western ends of the complex and a stairwell (Stair 2) has been stepped back to the original position on the previous building footprint to maintain the separation distance with No.6 Royce Close.

This ensures that the massing and visual impact of the buildings on neighbouring properties at Royce Close and Railton Road has no appreciably greater impact on residential amenity. In addition windows within the flank walls of the complex serving stairways/non-habitable accommodation will be obscure glazed to avoid overlooking adjoining residential properties on the eastern and western sides of the development.

It is therefore considered that the development will not have a significantly increased impact on neighbouring amenity by means of loss of privacy, overshadowing or overbearing impact when compared to the previous situation on this site. As a result it is not considered that the proposal would cause significant harm to living conditions of neighbouring properties.

With regards to the amenities of future occupiers of the development, as part of the extensive range of resident facilities, outdoor space is provided in the form of communal gardens, which is a typical arrangement to serve the occupiers of care facilities. Furthermore there is extensive Public Open Space and footpath network along Leighton Brook to the south the site is less than 60m away which is a reasonable distance for future occupiers to walk to and utilise.

The proposed development is considered to comply with Policy BE.1 of the C&NLP.

Landscape

There is some existing vegetation cover on the existing site including semi mature trees, hedges and shrub planting.

An Arboriculture Impact Assessment and revised landscape plans and planting proposals have been submitted to address concerns originally raised by the Landscape Officer. Whilst the Landscape Officer accepts that the proposals now clarify vegetation to be retained, it is considered that a fully specified landscape scheme should be provided to include the composition of each individual planting area.

It is therefore recommended that conditions are imposed to secure the approval and implementation of a fully detailed landscaped scheme

Trees

To address concerns raised by the Tree Officer an Arboricultural Impact Assessment and tree protection proposals has been submitted. The Tree Officer has advised that the proposals for vegetation removal and retention have now been clarified and show some existing tree and hedge cover would be retained.

Whilst protective measures are shown for retained trees on the submitted Trees Constraints Plan, the protective fencing does not extend to protect retained boundary hedgerows. On this basis and in addition to an implementation condition for the tree protection scheme, it is

recommended that a further condition is imposed requiring a scheme for the protection of the boundary hedgerows.

Nature Conservation

It is proposed to integrate brick fronted bird boxes and bat boxes within the external brick leaf of the building. The Council's Ecologist has advised that the placement of these around the building will need to follow specialist ecologist advice and direction, to ensure nesting habits and flight patterns are not hindered.

The applicant has advised that an ecology survey is currently being completed, which will include the proposed strategy for the installation of bird and bat boxes. A condition is therefore recommended to secure the submission of an ecology and implementation of its recommendations.

Highways

This proposal is a direct replacement for the previous extra care home facility which occupied this site. The proposed access and parking facilities replicate the previous arrangements and, together with the proposed addition of covered, cycle parking facilities comprising a total of 24 storage racks. The proposed on-site parking provision of 73 spaces is considered sufficient to meet staff, visitor and resident needs.

The anticipated level of traffic movements generated by the development and the use of the site access would not result in any adverse impact on the local highway network. It is therefore considered that the proposals are acceptable from a highway and transport perspective.

The Highway Engineer has raised no objection subject to a condition requiring the submission of a Construction Management Plan to mitigate the highway impact of activities and vehicle movements associated with the construction of the development. A condition is also recommended requiring full details of the design and appearance of the covered cycle storage facility.

Flood Risk/Drainage

The application site is located within Flood Zone 1 according to the Environment Agency Flood Maps. From the conclusions of the submitted Flood Risk Assessment it is considered that the development would be sustainable in terms of flood risk.

Details of site drainage arrangements have been agreed by the applicants Drainage Consultant with the Council's Flood Risk Team, including confirmation that there is no alteration to the original surface water run-off rates from the site. As a result no objection is raised by the LLFA.

The scheme will utilise the existing drainage system serving the site which is a separate foul and storm network with existing connections to the site from Rolls Avenue. In these circumstances, and notwithstanding the consultation response of United Utilities, it is not considered that planning conditions are necessary to require further drainage details to be provided.

Other matters

Amended plans have specified the provision of four, dual electric vehicle charging points with the parking area, and the Environmental Protection Officer has advised that this is acceptable to serve the complex. A condition is recommended to ensure the provision and subsequent retention of charging infrastructure.

The Environmental Health Officer has reviewed the geo-environmental report submitted in support of the above planning application (Report Ref: IN20666 CL 001, Subadra Consulting Ltd., August 2020). The report presents combined Phase I and Phase II site investigations. The Phase I aspects of the report are considered acceptable and include consideration of recent events at the site. However it is advised that a condition should be imposed requiring an updated Phase II ground investigation and risk assessment to be submitted to ensure complete analysis is provided of on-site contaminants which were found, and also confirms soft landscaping areas are remediated to enable potential use as growing areas /vegetable patches etc.

Planning Balance

The site lies within the Crewe settlement limit where plan policies advise that new development is acceptable in principle subject to compliance with all other relevant development plan policies. The application site is located in a sustainable urban location with reasonably good access to services and facilities.

The development would bring positive benefits in importantly meeting an identified need for extra-care accommodation within the Crewe area through the direct replacement of the previous complex which occupied this site that was destroyed by fire last year.

The replacement complex represents a good design solution and is of appropriate scale and design that will not have a detrimental impact on neighbouring amenity, highway safety or flood risk. The proposal, subject to conditions, would not have an adverse impact upon trees, ecology and contaminated land.

The proposals are therefore considered to be a sustainable form of development in accordance with the Development Plan and national policy.

Section 38(6) of the Planning and Compulsory Purchase Act 2004 requires planning applications to be determined in accordance with the Development plan unless material considerations indicate otherwise. The proposed development, subject to conditions, is deemed to be in general compliance with the Development Plan and it is therefore recommended that planning permission be granted.

RECOMMENDATION

APPROVE Subject to the following conditions:

- 1. Standard Time**
- 2. Development in accordance with approved plans**

3. Details of materials and finishes
4. Tree Protection
5. Hedgerow protection scheme
6. Provision of Electric Vehicle infrastructure
7. Provision of Ultra Low Emission Boilers
8. Details of external Lighting
9. Obscure glazing to windows in flank walls of buildings
10. Contaminated land – submission of updated phase 2 report - prior to commencement of development
11. Contaminated land – submission of a verification report
12. Contaminated land – works to stop if any unexpected contamination is discovered on site
13. Contaminated land imported soil
14. Submission of Landscape scheme
15. Implementation of the landscaping scheme
16. Implementation of Bird and Bat boxes in accordance with ecological survey
17. Submission, approval and implementation of a Construction Management Plan
18. Details of covered cycle storage and provision before first occupation
19. Design details of Bin Stores and provision before first occupation
20. Occupation limited to residents over 60 years
21. Condition to Secure the Affordable Housing provision as part of the development

In order to give proper effect to the Board`s/Committee`s intent and without changing the substance of its decision, authority is delegated to the Head of Planning (Regulation) in consultation with the Chair (or in their absence the Vice Chair) to correct any technical slip or omission in the resolution, before issue of the decision notice



Application No: 20/1872N

Location: Coppenhall East, Broad Street, Crewe

Proposal: The construction of 25 dwellings; provision of associated access, drainage and hard and soft landscaping; and other associated works

Applicant: Mr I Harrison, Taylor Wimpey UK Limited

Expiry Date: 30-Sep-2020

SUMMARY

The site lies largely in the Open Countryside as designated by the Adopted Cheshire East Local Plan, where policy PG6 only permits certain forms of development. The erection of new housing is not one of them.

However the principle of the residential development of the site has already been established by approval of 11/1643N and the proposal is considered to be acceptable from a pure land use perspective.

The main dis-benefit is the loss of the commercial element approved as part of the wider scheme. However it has been demonstrated through marketing evidence that the commercial element is not viable. A further dis-benefit would be the slight shortfall in size of rear garden area for 3 plots.

The development would provide benefits in terms of 30% affordable housing provision, open market provision and delivery of economic benefits during construction and through the spending of future occupiers.

The development would have a neutral impact upon design, flooding, living conditions, trees, landscape, highways, ecology, design, air quality and contaminated land.

As such the benefits are considered to outweigh the dis-benefits and the proposal is considered to constitute sustainable development. Therefore para 11 of the NPPF applies which advises of the presumption in favour of sustainable development and there are no material considerations which dictate otherwise, as such the proposal should be approved without delay.

RECOMMENDATION

APPROVE

PROPOSAL

Full consent is sought for the construction of 25 dwellings; provision of associated access, drainage and hard and soft landscaping; and other associated works

SITE DESCRIPTION

The site forms part of a wider site which gained consent for a mixed use commercial/residential development of up to 650 houses. The application site totals 0.48 hectares of land and the overall site relates to approximately 24.2 hectares of land, situated to the north of Remer Street, Coppenhall, Crewe.

The site to be developed was shown on the approved scheme as providing the commercial area consisting of retail and a public house.

The site is physically located just off the site access and backs onto existing properties located off Stoneley Road to the west. There is a bund located to the east. To the south by the main access road and to the north and east is Phase 1 of the wider Coppenhall East development.

The site is shown as forming open countryside as per the Local Plan however the whole site has consent for development and the site is also shown as being sited in the settlement boundary in the Emerging SADPD.

RELEVANT HISTORY

17/5048N – Reserved Matters application pursuant to outline planning permission 11/1643N for the construction of 417 dwellings, associated on site highways infrastructure, car parking and pedestrian / cycle routes, creation of open space and allotments, and associated works – approved 09-Feb-2018

16/3833N – Reserved Matters application pursuant to outline planning permission 11/1643N for the construction of 18 dwellings, associated on site highways infrastructure, car parking and pedestrian / cycle routes and the creation of a central green area of formal open space and associated works – approved 09-Dec-2016

13/4725N – Reserved matters application pursuant to outline planning permission 11/1643N for the construction of 215 dwellings, associated on site highways infrastructure, car parking and pedestrian/cycle routes, formal and informal open space provision and associated works – Approved – 07-May-2014

13/5045C - Re-submission of application 12/3905c outline application for residential development – refused 28th November 2013 – appeal lodged – appeal allowed 11th June 2015

12/3905C - Outline application for up to 34 dwellings, including the creation of means of access to Hassall Road, Alsager – Refused 31st January 2013 – Appeal Lodged – Appeal Withdrawn

11/1643N – Outline Application for the Erection of 650 Dwellings, a Public House, a Local Shop and Associated Infrastructure and Open Space Provision Together with the Demolition of the Former Cross Keys Public House – Approved subject to section 106 Agreement – 23-Sep-2013

ADOPTED PLANNING POLICY

Development Plan

Cheshire East Local Plan Strategy (CELPS);

MP1 – Presumption in Favour of Sustainable Development
SD1 – Sustainable Development in Cheshire East
SD2 – Sustainable Development Principles
SE1 – Design
SE2 – Efficient Use of Land
SE3 – Biodiversity and Geodiversity
SE4 – The Landscape
SE5 – Trees, Hedgerows and Woodland
SE6 – Green Infrastructure
SE9 – Energy Efficient Development,
SE12 – Pollution, Land Contamination and Land Instability
SE13 – Flood Risk and Water Management
PG1 – Overall Development Strategy
PG2 – Settlement Hierarchy
PG6 – Open Countryside
PG7 – Spatial Distribution
SC4 – Residential Mix
IN2 – Developer Contributions
CO1 – Sustainable Travel and Transport
CO4 – Travel Plans and Transport Assessments
SC5 – Affordable Homes
IN1 – Infrastructure
IN2 – Developer Contributions

Crewe and Nantwich Local Plan 2011 (CNLP) Saved Policies;

NE.5 (Nature Conservation and Habitats)
NE.8 (Sites of Local Importance for Nature Conservation)
NE.9 (Protected Species)
NE.20 (Flood Prevention)
BE.1 (Amenity)
BE.3 (Access and Parking)
BE.4 (Drainage, Utilities and Resources)
BE.6 (Development on Potentially Contaminated Land)
RES.5 (Housing in the Open Countryside)
RT.3 (Provision of Recreational Open Space and Children's Playspace in New Housing Developments)
TRAN.3 (Pedestrians)
TRAN.5 (Cycling)
CF3 (Retention of Community Facilities)

National Planning Policy Framework (NPPF)

The relevant paragraphs include;

- 11. Presumption in favour of sustainable development.
- 59. Delivering a Sufficient Supply of Homes
- 124-132. Achieving well-designed places

Other Considerations

The EC Habitats Directive 1992

Conservation of Habitats & Species Regulations 2010

Circular 6/2005 - Biodiversity and Geological Conservation - Statutory Obligations and Their Impact within the Planning System

National Planning Practice Guidance

CONSULTATIONS

CEC Head of Strategic Infrastructure (Highways) – No objection

CEC Environmental Protection – No objections, subject to a number of conditions/informatives including; piling, dust, working hours for construction, travel information pack, electric vehicle charging points and boilers

CEC Flood Risk – Further information required

CEC Education – No claim due to sufficient school places

CEC Open Space – No objection given the over provision on the main site. However a contribution requested towards indoor sport of £4550 is required.

CEC Housing – No objection subject to 30% affordable housing provision

CEC Public Rights of Way (PROW) – No comments received at the time of writing the report

South Cheshire Clinical Commissioning Group (NHS) – Under the threshold to require a contribution

United Utilities – No objection subject to drainage conditions

Crewe Town Council – Crewe Town Council is disappointed that the promised community facilities will not be available on the estate. The Town Council objects to the inadequate affordable housing provision within the application and supports the comments of the Development Officer Strategic Housing with regard to the shortfall in the amount of affordable housing proposed, the inappropriate mix, and the failure to “pepper pot” the provision across the development.

REPRESENTATIONS

40 letters of objection received regarding the following:

- Existing properties for sale on the wider development so why are more needed
- The site is currently being used as green space by children and should remain open/undeveloped
- Loss of light and privacy to neighbouring properties
- Increased traffic/congestion

- Noise disturbance from use of the flats
- Antisocial behaviour problems
- Approved plans show a pub and shop and this should remain
- Apartments on site entry will be harmful to appearance of the estate
- Harm to wildlife
- Main estate should be finished before works start on this site
- Proposal should include retail with residential above

APPRAISAL

Principle of Development

The site lies largely in the Open Countryside as designated by the Adopted Cheshire East Local Plan, where policy PG6 only permits certain forms of development. The erection of new housing is not one of them.

However the principle of the residential development of the site has already been established by approval of 11/1643N and the emerging SADPD also shows the settlement boundary being re-drawn to include the site within it, thus no longer classifying the site as forming open countryside.

Therefore the proposal is considered to be acceptable from a pure land use perspective.

Housing Land Supply

The Cheshire East Local Plan Strategy was adopted on the 27th July 2017 and forms part of the statutory development plan. The plan sets out the overall strategy for the pattern, scale and quality of development, and makes sufficient provision for housing (36,000 new dwellings over the plan period, equating to 1,800 dwellings per annum) in order to meet the objectively assessed needs of the area.

Planning law requires that applications for planning permission be determined in accordance with the development plan, unless material considerations indicate otherwise. Where a planning application conflicts with an up-to-date development plan (including any neighbourhood plans that form part of the development plan), permission should not usually be granted.

The National Planning Policy Framework (NPPF) identifies the circumstances in which relevant development plan policies should be considered out-of-date. These are:

- Where a local planning authority cannot demonstrate a five year supply of deliverable housing sites (with appropriate buffer) or:
- Under transitional arrangements, where the Housing Delivery Test Measurement 2019 indicates that the delivery of housing was substantially below 45% of housing required over the previous three years.

In accordance with the NPPF, the council produces an annual update of housing delivery and housing land supply. The council's most recent Housing Monitoring Update (base date 31 March 2019) was published on the 7th November 2019. The report confirms:

- A five year housing requirement of 11,802 net additional dwellings. This includes an adjustment to address historic shortfalls in delivery and the application of a 5% buffer.

- A deliverable five year housing land supply of 7.5 years (17,333 dwellings).

The 2019 Housing Delivery Test Result was published by the Ministry of Housing Communities and Local Government on the 13th February 2020 and this confirms a Cheshire East Housing Delivery Test Result of 230%. Housing delivery over the past three years (7,089 dwellings) has exceeded the number of homes required (3,084). The publication of the HDT result affirms that the appropriate buffer to be applied to the calculation of housing land supply in Cheshire East is 5%.

Relevant policies concerning the supply of housing should therefore be considered up-to-date and consequently the 'tilted balance' at paragraph 11 of the NPPF is not engaged.

Loss of public house and retail element

The outline scheme gained planning permission for a mixed use commercial/residential development, with the current site shown as providing the commercial area consisting of retail and a public house. The current proposal seeks to replace the commercial development with the erection of 25 houses.

Given that the current proposal would result in the loss of both commercial elements it will need to be justified why the public house and retail elements are no longer required.

To this extend the Council requested at pre-application stage that this should consists of a marketing exercise/evidence to show what uses were advertised, where they were advertised and with whom, how long the uses were advertised, what the interest was for the uses including offers and expressions of interest and ultimately why it is considered a future occupier of the uses would not come forward. Usually this marketing period would be expected to be in the region of 2 years in line with policies relating to loss of employment uses.

To this end a Marketing Report prepared by Legat Owen has been provided in support of the application which has undertaken a marketing exercise to attract potential developers and occupiers for this element of the scheme. This has included the following steps:

- An 'off market' targeted approach towards the convenience store operators, discount food stores and pub companies marketing commenced in October 2017;
- Formal marketing of the site in February 2018 comprising the following:
 - Marketing board erected at the entrance into the development highlighting the availability of the site for sale.
 - Targeted in-house mailshot to retail stores, pub operators and commercial developers.
 - Advertising in the Estates Gazette, a large property industry trade magazine.
 - Property listed on the Legat Owen website together with ShopProperty, Zoopla, EGI and Costar and mailing to their daily/weekly alerts.
 - Preparation and distribution of marketing brochures.

The property was circulated by way of a Legat Owen mailshot on 28th February 2018 to some 300 retailers and developers with a national exposure which resulted in a number of initial enquiries. The property also appeared in the Estates Gazette magazine on 24th March 2018 and 31st March 2018. It was also listed on the Estates Gazette website.

Despite this marketing effort, and whilst the convenience retail sector is still currently buoyant, there has been no interest in the site from potential occupiers.

The Legat Owen report identifies two main constraints for the site and the delivery of a retail/leisure scheme.

Firstly, the site sits approximately 200m into the development and lacks visibility and frontage from the roundabout and main road. This meant the site was unsuitable for the majority of the retail/leisure occupiers.

Secondly, there is an extant planning permission for the change of use of the former Skoda garage on Remer Street. This building fronts onto the Remer Street roundabout and was considered by potential occupiers as a much better position for any convenience store. When compared against the former Skoda garage, the land within the Taylor Wimpey development is effectively a secondary location and would be unlikely to generate the sales levels required to facilitate the investment required in a convenience store. It is also noted that even with its superior position, the former Skoda garage has yet to come forward for retail development, which indicates that demand from occupiers in this location is limited.

The report concludes that a retail/leisure led scheme is only likely to be viable for a national occupier in this location. It notes that, despite a targeted campaign to attract such occupiers to the site, there has been no real interest. Developers have also approached the occupiers with a view of trying to piece together a retail scheme and faced the same challenges. The report therefore concludes that the site is unlikely to come forward for retail/leisure uses for a considerable amount of time, if at all, particularly given the availability of the former Skoda garage and general state of the retail/leisure market. Therefore it would appear that the commercial element of this scheme is not viable.

It is also worth noting that the outline permission and Section 106 Agreement do not impose any conditions concerning the provision of the public house and local shop. Therefore there is no requirement for the developer to deliver the facilities and could in theory simply choose not to develop this part of the site.

The site is well served by existing facilities and it is not considered that the commercial uses are required to make the site sustainable, as there are other local shops and public houses available within walking distance. For example, there is a foodstore and a public house to the west of the site on Bradfield Road and North Street, and Coppenhall Local Centre is located on to the south of the site on Coronation Crescent, all of which are within 1km. In addition, it is also noted that there is an extant planning permission for the change of use of the former Skoda garage on Remer Street, opposite the main site entrance to Coppenhall East, to retail use.

CELPS Policy EG 5 also states that the Principal Towns (including Crewe) will be the main focus for retail development, with town centres promoted as the primary location for main town centre uses including retail. It states that proposals for main town centre uses should be located within the designated town centres or on other sites allocated for that particular type of development. Where there are no suitable sites available, edge-of-centre locations must be considered prior to out-of-centre locations. As retail on this site does not comply with the town centre first principle it would not comply with Policy EG 5.

Therefore on balance it is considered that the submitted marketing report has demonstrated that the site has been sufficiently marketed for the commercial use but this has returned no interested parties and as such demonstrates that the commercial element of the outline scheme is not viable currently and unlikely

to be so moving forward. There is also no planning control imposed to the outline scheme which actually requires the commercial elements to be delivered so there is a risk that this part of the site could simply be left undeveloped in light of the commercial element being unviable.

As a result whilst the loss of the commercial elements is regrettable the loss appears to be justified and its replacement with housing would secure the development of the site. Whilst there is no certainty that the housing scheme would actually be delivered this is currently the case for the commercial element.

Housing Mix

Paragraph 61 of the Framework states that 'the size, type and tenure of housing needed for different groups in the community should be assessed and reflected in planning policies (including, but not limited to, those who require affordable housing, families with children, older people, students, people with disabilities, service families, travellers, people who rent their homes and people wishing to commission or build their own homes'.

Policy SC4 of the submission version of the Local Plan requires that developments provide an appropriate mix of housing (however this does not specify a mix).

The housing mix consists of 21 x 2 beds and 4 x 3 beds that includes semi-detached, terraced houses, bungalows and apartments to meet the needs for various types of housing. This is considered a suitable housing mix considering that larger 4 bedroom plus properties have been provided on the wider site.

Affordable Housing

This is a full application for up to 25 dwellings and as per Policy SC5 there is a requirement for 30% of dwellings to be provided as affordable dwellings with a split of 65/35 between social rented and intermediate housing.

In order to meet the Council's Policy on Affordable Housing there is therefore a requirement for 8 dwellings to be provided as affordable dwellings with 5 units provided as Affordable/Social Rent and 3 units as Intermediate tenure.

The Council Housing Officer initially objected to the scheme as the homes choice waiting list indicated a need for both 1 and 2 bedroom properties however the proposal indicates that all the affordable units are to be 2 bedroom properties only. He was also concerned with the lack of pepper potting around the site.

However further justification has been provided from the applicant for the proposed mix which in essence advises that a greater mix of 1 beds was provided elsewhere on the wider site. As for pepper potting it has been confirmed that the affordable units are tenure blind given the siting in an apartment block which also contains open market housing. As a result the Housing Officers objection has been withdrawn and he is now satisfied with the housing mix to be provided and placement of the units on the site.

Therefore the housing mix can be secured as part of a Section 106 Agreement.

Open Space

This development requires a minimum of 40m² per family unit each of children's play & Amenity Green Space (AGS).

It should be noted that the proposal is not a stand alone development but forms part of the wider Coppenhall East development. This development is to provide 5ha of open space (3.38ha assessable recreational open space) consisting of children's play space, formal open space and amenity space including a sports pitch. This provision was in excess of that required by policy at 2.23ha.

The current proposal would generate 1,625sqm of open space (0.163ha). Therefore the previous over provision more than covers the increased demand from the current proposal.

The Open Space Officer has been consulted and has raised no objection given the initial over provision.

The proposal also requires a contribution towards Indoor Sport in line with Policies SC1 and SC2 of the CELPS. The above development will increase the need for local indoor leisure provision and as such a financial contribution should be sought towards Crewe Lifestyle Centre being the nearest provision.

The Indoor Built Facility Strategy has identified that for Crewe there should be a focus on improvement of provision as set out in the Strategy. Whilst new developments should not be required to address an existing shortfall of provision, they should ensure that this situation is not worsened by ensuring that it fully addresses its own impact in terms of the additional demand for indoor leisure provision that it directly gives rise to. Furthermore, whilst the strategy acknowledges that the increased demand may not be sufficient to require substantial indoor facility investment through capital build (although some of the new population may use the existing swimming pool and sports hall facilities at Crewe Lifestyle Centre), there is currently a need to improve the quality and number of health and fitness provision to accommodate localised demand for indoor physical activity.

Contribution required

The total contribution requested towards indoor sport is £4,550. This can be secured as part of Section 106 Agreement.

Education

The Councils Education department have been consulted and have advised that no contribution is sought in this instance due to sufficient school places already having been provided.

Health

The number of units is below the threshold where such contributions can be secured.

Location of the site

Both policies SD1 and SD2 of the CELPS refer to supporting development in sustainable locations. Within the justification text of Policy SD2 is a sustainable development location checklist.

In this instance the site was deemed to be locationally sustainable through approval of the main Coppenhall East scheme and as such it would be difficult to argue the same would not apply here given that it forms part of the same site.

As a result it is considered that the site would be locationally sustainable.

Residential Amenity

The main residential properties affected by this development are existing properties to the east 33-39 Stoneley Road and the surrounding consented scheme (plots 15-21 to the north, 1-10 to the east and plots across the road to the south)

33-39 Stoneley Road

The plots to the western boundary facing properties on Stonely road are single storey bungalows and would achieve a 21m separation distance to the nearest properties on Stoneley Road. These distances comply with the recommended interface distances as noted in the SPD and it is therefore considered sufficient to prevent any significant harm to living conditions through overbearing, overshadowing or loss of privacy between windows.

Given the single storey nature of these plots there would not be any harm by reason of overlooking of the rear garden areas of properties on Stoneley Road.

Consented scheme

All plots would provide at least the recommended interface distances of 13.5 and 21m as noted in the SPD therefore considered sufficient to prevent any significant harm to living conditions through overbearing, overshadowing or loss of privacy between windows.

Future occupants

Most plots would provide at least and in most cases exceed, the recommended minimum amount of garden area of 50sqm as noted in the SPD. However Plots 655, 654 and 658 would be slightly shy of this recommended standard at between 38sqm and 45sqm. The purpose of the recommended garden size is to ensure that properties have sufficient open space to enable general activities such as drying of washing, storage of dustbins, play space for small children and sitting outside to take place in a private area. Therefore whilst the size would be slightly below this standard it would provide some private amenity space for use by future occupants to undertake the duties noted above. It is also worth noting that the figure in the SPD is for guidance purposes only and is not a ridged standard. Therefore on balance the small shortfall in garden size of not considered to be significant to amenity of future occupiers. Residents of the apartment block will have access to all of the land around the apartment block and will also have access to the open space within the wider Stoneley Park development, including the village green, which is within a short walking distance.

Environmental Protection have also raised no objections subject to a number of conditions/informatives including; piling, dust, working hours for construction, travel information pack, electric vehicle charging points and boilers

As a result it is considered that the proposal can be accommodated on site without causing significant harm to living conditions of neighbouring properties or future occupiers of the surrounding consented site.

Highways

The proposal seeks to provide an additional 25 units in the Coppenhall East development. It would provide a standard adoptable road access and a turning facility.

In terms of parking provision the site does not provide the full x2 parking spaces for each unit. Most properties have 2 parking spaces with the exception of parking for plots to the west (plots 661-666).

These plots should have 2 spaces each, so 12 spaces in total. What is being provided is 6 spaces and 4 visitor spaces, so is 2 spaces shy of recommended parking provision.

The apartment block should have a space per unit so 9 spaces. What is being provided is 9 spaces and 4 visitor spaces.

So the overall shortfall is just 2 parking spaces but given the over provision on visitor spaces the Councils Highways Engineer has raised no objection as he considers the reduction in parking will not have a significant highway impact and considers the road design is to an acceptable.

In terms of cycle parking, the plans indicate that enclosed storage would be sited to the west of the apartment block and would provide parking for x6 cycles. There is no mention of cycle parking for the houses however clearly there is room in the garden areas for such provision. Therefore it is considered that cycle parking could be secured by condition.

As a result it is considered that the additional 25 units can be accommodated without causing any detrimental highway impacts.

Landscape

The application site is located inside the existing consented Coppenhall East development where the landscape impacts were addressed as part of the consented scheme.

The site itself was also previously allocated for commercial uses so the proposal to swap these for houses would not have any greater visual impact on the wider landscape.

Trees

This application has no significant arboricultural implications. The supporting Arboricultural Impact Assessment identifies a 3 metre crown lifting of the eastern section of an offsite Ash tree (T1) where it overhangs the site to accommodate the installation of boundary fencing and also proposes the boundary fence posts are sited so as to avoid existing stems of trees located on or close to the site boundary.

A Tree Protection Plan is included in the Assessment which provides for adequate protection of offsite and boundary trees in accordance with BS5837:2012.

The Councils Arborist has also been consulted and has raised no objection subject to condition requiring the development to be carried out in accordance with the submitted Arboricultural Impact.

Therefore the proposal can be accommodated without any undue impact to existing trees/landscape features.

Design

The design philosophy in terms of design, layout and appearance, mirrors that of the wider Coppenhall East development within which the application site sits. It provides a cul-de-sac style layout with property types consisting of semi-detached, terraced houses, bungalows and apartments.

The apartment block seeks to provide a landmark feature at the site entrance and mirrors that of the apartment block immediately across the road in terms of style, shape and design.

Some plots would see parking to the frontage, but this again mirrors the layout of the consented scheme.

The Council's Urban Design officer has been consulted and has raised concerns that the proposal would lose the original mixed use design concept by not providing the commercial units and the layout would not comply with some elements of the current Design Guide SPD.

These concerns are noted, however as detailed above the commercial element has been deemed not viable and thus its loss has been justified. It is also worth noting that the site is not a stand alone development but relates to the wider Coppenhall East development which was granted prior to the adoption of the Design Guide. Therefore the proposal has been designed to integrate with this wider development which is considered to be the correct approach here rather than have two competing design philosophies within the site.

Some attempts have been made to accord where possible with the design guide such as the potential to provide a pedestrian route through to the development at the north end of the site. Unfortunately, the land on the opposite side of the site boundary, through which this connection would need to pass, has been deeded to the owner of Plot 21 on the wider Stoneley Park development and is therefore not available for provision of a pedestrian connection.

The comments regarding the improvement of the boundary between the development and the existing buildings to create a buffer has also been explored however the site already benefits from well established boundaries created by the existing boundary fencing.

With regard to the provision of an active façade on the gable-end wall of plot 660, Taylor Wimpey have confirmed that they would be happy to consider this option and accept a planning condition seeking additional fenestration and more detailed elements to this elevation.

When providing routes between bin stores and streets, the most convenient routes for occupants have been identified for the layout proposed. Rear garden areas have been designed to accommodate storage such as garden sheds for cycle storage etc.

Finally grassed amenity space is provided to serve the apartment block and residents will also have access to the open space within the wider Stoneley Park development.

As a result it is considered that the scheme could be provided without causing significant harm to the overall character/appearance of the area.

Ecology

Designated Sites

The application site is located with Natural England's SSSI impact risk zones, however the proposed development is not of a type that triggers the need for consultation with Natural England. No further action in respect of designated site is therefore required.

Protected Species

With the exception of nesting birds the Councils Ecologist advises that protected species are not reasonable likely to be affected by the proposed development. However If planning consent is granted he recommends a condition is imposed to safeguard nesting birds.

Lighting

A detailed lighting scheme has been submitted this does not cause any concerns.

Biodiversity Net gain

Local Plan Policy SE 3(5) requires all developments to aim to positively contribute to the conservation of biodiversity. In order to ensure that the application complies with this policy requirement in a measurable way the Councils Ecologist recommends the applicant undertakes and submits an assessment of the residual ecological impacts of the proposed development using the Defra biodiversity offsetting 'metric' methodology. This can be provided in the update report as the ecological impacts are known and this will simply identify the level of mitigation required.

An assessment of this type would both quantify the residual impacts of the development (after identified potential impacts have been avoided, mitigated and compensated for in accordance with the mitigation hierarchy) and calculate in 'units' whether the proposed development would deliver a net gain or loss for biodiversity. If the proposed development is found to result in a residual loss of biodiversity then additional habitat creation proposals, either on or off site, will be required to secure an overall net gain.

This planning application provides an opportunity to incorporate features to increase the biodiversity value of the final development in accordance with Local Plan Policy SE 3. A strategy for the provision of bat and bat boxes and gaps for hedgerows has been submitted as part of the Ecological Assessment Accompanying this application. A gap is shown at the base of the proposed fencing plans.

If planning consent is granted the Councils Ecologist advises that a condition should be imposed which requires the ecological enhancement measures as stated are implemented.

Air Quality

Policy SE12 of the Local Plan states that the Council will seek to ensure all development is located and designed so as not to result in a harmful or cumulative impact upon air quality.

This proposal is for the residential development of to 25 dwellings. This scheme does not require an air quality impact assessment. However there is a need for the Local Planning Authority to consider the cumulative impact of a large number of developments in a particular area. In particular the impact of transport related emissions on Local Air Quality.

The Environmental Health Officer has requested the following conditions in relation to air quality;

- Dust Control

- Travel Plan
- Electric Vehicle Infrastructure
- Ultra Low Emission Gas Boilers

Subject to the imposition of these conditions the impact upon air quality from this development is considered to be acceptable.

Flood Risk

The application site is located within Flood Zone 1 (low probability of river/tidal flooding) according to the Environment Agency Flood Maps. A Flood Risk Assessment (FRA) and Drainage Management Strategy have been provided in support of this application.

The FRA has reviewed all sources of flood risk both to and resulting from the proposed development site. The proposals are considered to be at very low flood risk from the reviewed sources and consultations have not identified any historical incidents of flooding to the site.

The nearest watercourse to site is an unnamed Ordinary Watercourse located 270m to the north of the development site. The potential flood risks associated with this Ordinary Watercourse, are considered to be low, due to the small catchment size and elevated surrounding topography.

The surface water discharge options have been assessed within the FRA in accordance with the sustainable drainage hierarchy. The FRA concludes that infiltration or connection into the nearby Ordinary Watercourse are not feasible options. The proposal is therefore to connect surface water run-off generated by this small development site into the new surface water sewer serving the wider site area, located within Broad Street.

United Utilities have been consulted as part of this application and have raised no objection to the proposed development subject to conditions regarding foul and surface water drainage and a drainage strategy. These conditions are considered reasonable and can be added to any decision notice.

The Councils Flood Risk Team has also been consulted who advise that they have no objections in principle to the proposed briefly outlined drainage detail within the FRA limiting the site to a maximum discharge rate of 5 l/s. However, they have some concerns regarding an historic land drain which is present within the site boundary. Therefore prior to any approval they require clarity on the existing land drain and wish to establish if any investigation has been undertaken to determine the actual route of drain and potential benefiting catchment. Talks on this between the developer and the Councils Flood Risk Team are on-going and the findings will be provided in the update report.

The above conditions are considered both reasonable and necessary and will be added to any decision notice.

Therefore subject to conditions, the proposal would not pose significant concerns from a flood risk/drainage perspective.

Social/Economic

The development would provide both open market and affordable housing which is a social benefit and would also provide some economic benefit through jobs during construction and through local spending by future occupants.

Other

The majority of representations have been addressed above in the report, however a few remain which are addressed below:

- Existing properties for sale on the wider development so why are more needed – *the availability of existing houses is not relevant to the determination of a planning application and the proposal seeks to site houses within the settlement boundary which is where planning policies seek to direct development*
- The site is currently being used as green space by children and should remain open/undeveloped – *the approved plans show this area as being reserved for commercial development therefore any use as green space is not what was approved and sufficient green space was provided as part of the wider development*
- Noise disturbance from use of the flats/antisocial behaviour problems – *it is not expected that the residential use would pose any significant noise and disturbance problems over and above that which would exist from the consented commercial use or the surrounding residential uses. Any issues of anti-social behaviour would be a matter for the police and not relevant to the determination of a planning application*
- Approved plans show a pub and shop and this should remain – *as noted above the commercial element has been deemed unviable and there are no controls to ensure that the commercial elements are provided*
- Apartments on site entry will be harmful to appearance of the estate – *the apartment block mirrors that of the consented apartment block directly across the road and thus would add some continuity and provide a landmark building at the site entrance*
- Main estate should be finished before works start on this site – *this would not be a reason to withhold planning permission*
- Proposal should include retail with residential above – *this was discussed but not brought forward by the developer therefore the application has to be assessed as submitted*

PLANNING BALANCE

The site lies largely in the Open Countryside as designated by the Adopted Cheshire East Local Plan, where policy PG6 only permits certain forms of development. The erection of new housing is not one of them.

However the principle of the residential development of the site has already been established by approval of 11/1643N and the proposal is considered to be acceptable from a pure land use perspective.

The main dis-benefit is the loss of the commercial element approved as part of the wider scheme. However it has been demonstrated through marketing evidence that the commercial element is not viable. A further dis-benefit would be the slight shortfall in size of rear garden area for x3 plots.

The development would provide benefits in terms of 30% affordable housing provision, open market provision and delivery of economic benefits during construction and through the spending of future occupiers.

The development would have a neutral impact upon design, flooding, living conditions, trees, landscape, highways, ecology, design, air quality and contaminated land.

As such the benefits are considered to outweigh the dis-benefits and the proposal is considered to constitute sustainable development. Therefore para 11 of the NPPF applies which advises of the presumption in favour of sustainable development and there are no material considerations which dictate otherwise, as such the proposal should be approved without delay.

RECOMMENDATION:

APPROVE subject to a S106 Agreement with the following Heads of Terms;

S106	Amount	Triggers
Affordable Housing	30% (65% Affordable/Social Rent & 35% Intermediate)	In accordance with phasing plan. No more than 80% open market occupied prior to affordable provision in each phase
Indoor Sport	Contribution of £4,550 for Indoor sport to be used towards supporting Crewe Lifestyle Centre	Prior to first occupation

1 Time limit

2 Approved plans

3 Materials as provided

4 No removal of any vegetation or the demolition or conversion of buildings between 1st March and 31st August in any year

5 Bat and bird boxes are to be provided in site in accordance with the approved Ecological Assessment Report along with the gaps for hedgehogs shown on submitted Boundary Treatment Detail plans reference SF 43 and SF 43

6 Boilers to be provided as per approved specification

7 Piling

8 Dust

9 Travel Information Pack

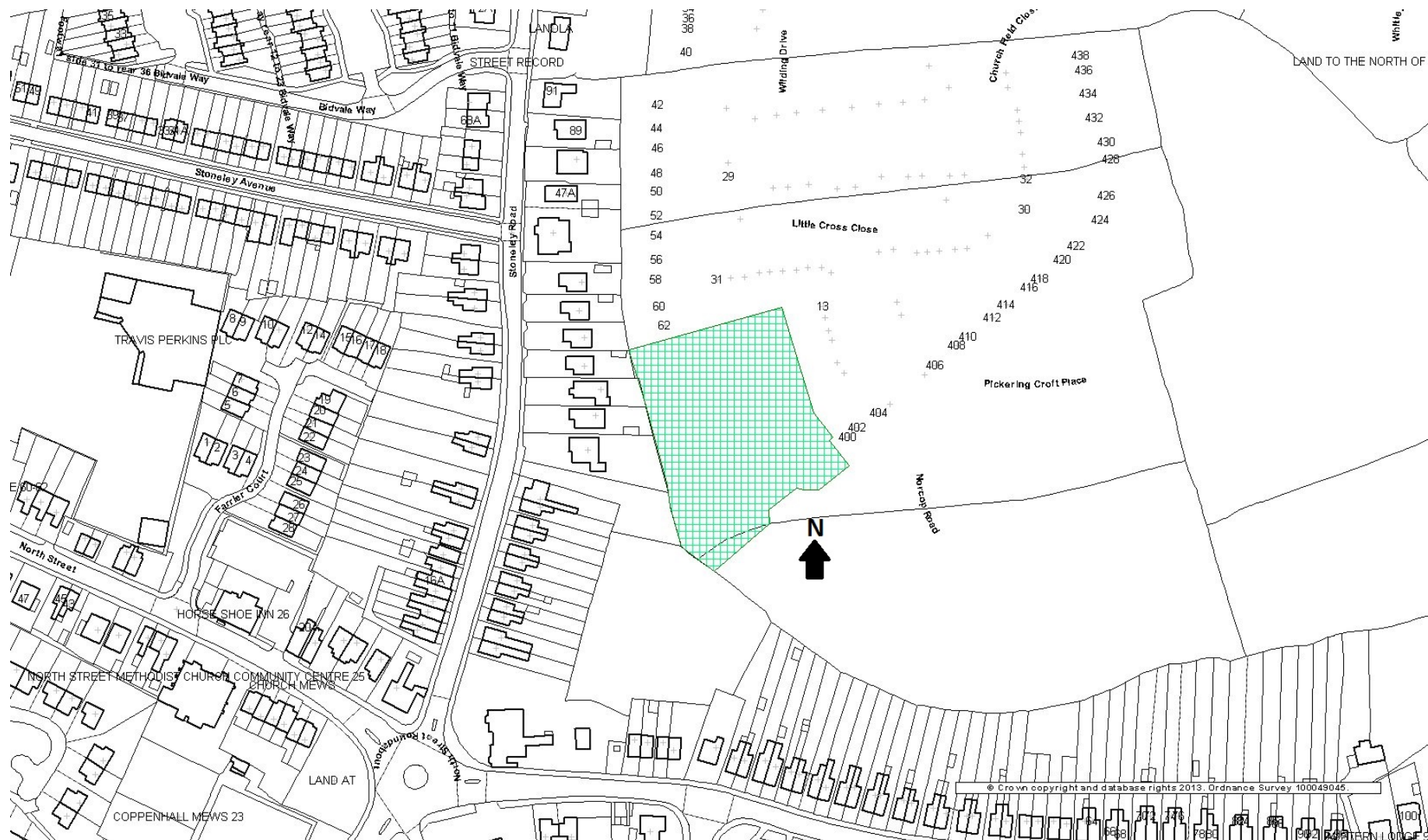
10 Electric Vehicle Charging

- 11 Contaminated land 1
- 12 Contaminated land 2
- 13 Contaminated land 3
- 14 Contaminated land 4
- 15 Surface water drainage scheme
- 16 Foul and surface water shall be drained on separate systems
- 17 SUDS
- 18 The development shall be carried out in accordance with the Arboricultural Impact Assessment (TEP Version 2.0) and Tree Protection Plan
- 19 Cycle storage details
- 20 Additional fenestration/detailed elements to the active façade on the gable-end wall of plot 660

In order to give proper effect to the Board's/Committee's intent and without changing the substance of its decision, authority is delegated to the Head of Planning (Regulation) in consultation with the Chair (or in their absence the Vice Chair) to correct any technical slip or omission in the resolution, before issue of the decision notice.

Should the application be subject to an appeal, the following Heads of Terms should be secured as part of any S106 Agreement:

S106	Amount	Triggers
Affordable Housing	30% (65% Affordable/Social Rent & 35% Intermediate)	In accordance with phasing plan. No more than 80% open market occupied prior to affordable provision in each phase
Indoor Sport	Contribution of £4,550 for Indoor sport to be used towards supporting Crewe Lifestyle Centre	Prior to first occupation



Application No: 20/1554N

Location: Border Fisheries, New Bungalow, Waybutt Lane, Chorlton, CW2 5QA

Proposal: Removal of condition 3 and Variation of condition 4 on approval 19/1532N for Change of Use from welfare facilities for members to domestic for maintenance/security staff family

Applicant: Mr M Glover

Expiry Date: 09-Jun-2020

SUMMARY

The application site is a former ancillary building associated with Border Fisheries and located within the Green Belt. Application 19/1532N was approved for the change of use of the building to a residential dwelling.

This application seeks approval for the removal of condition 3 which requires the occupant of the approved dwelling to be employed by the Border Fisheries business, and the variation of condition 4 which required the submission of details of proposed boundary treatments, attached to permission 19/1532N.

With regard to condition 3 it is considered that it does not meet the tests as described in Paragraph 55 f the NPPF, therefore its removal is recommended for approval.

In terms of condition 4, a scheme to show the proposed boundary treatments has been submitted with this application. It is considered that these details are acceptable and the condition can be varied to reflect this.

In terms of the potential impact on the openness of the Green Belt, the proposed development will not lead to any further built form; as such there will not be any visual harm to the openness of the Green Belt.

Overall, the proposal development meets the criteria of Policies PG3 and PG6 of the Cheshire East Local Plan Strategy and H.1 of the Wybunbury Combined Parishes Neighbourhood Plan. It will not lead to any visual harm to the openness of the Green Belt. Furthermore, the proposal will facilitate the retention of the existing business on the site.

SUMMARY RECOMMENDATION

Approve with conditions

